

which is an extraordinary departure. And we shall let the President explain that, how we provide taxpayers' money to illegal aliens for treatment—not testing—treatment for AIDS.

I worked diligently to remove that. It is not removed. And the President will explain that, and I know he will.

But what remains in title V is of interest, too, because here is what we salvaged from that section of that title. States may deny driver's licenses to illegal aliens under title programs; very good provision.

Social Security benefits may no longer be paid to illegal aliens in the United States, even though I read you the other portion. That is different. They may no longer be paid.

For the first time all applicants for Federal public assistance must provide proof of citizenship, or legal residence. That is in title V.

Illegal aliens will no longer be eligible for reduced in-State college tuition. It is in there. The GAO will study the use of Pell grants and federally funded student aid of college students who are illegal, or nonresident aliens. That is in there.

Every person seeking to bring their relatives here as immigrants must sign a legally enforceable affidavit promising to provide financial support, if required. That is in there; very important provision.

All persons who bring their relatives here as immigrants must have an income of at least 125 percent of the poverty level. I very much wish it could have been more. I think that is going to cause real problems in the future.

States will now be authorized to limit aliens' access to cash assistance programs.

Federal funds will be authorized for full reimbursement to States for the cost of emergency medical and ambulance services to illegal aliens. That is a very important provision; bipartisan in every way.

We restrict the availability of public housing to illegal aliens, finally. It is not what we wanted. But it is a start. Senator HARRY REID worked on that for years. Many of us have worked on that for many years. There were changes. But it is still in there. Then we require verification of eligibility of citizenship for lawful alien status in order to obtain public housing.

So those are things that still are retained in title V. And you will recall that the White House was insisting that title V be repealed. It was not repealed.

There were good things in it that were taken out. I reviewed those. Good things in it were left in. And I reviewed those.

I ask unanimous consent that a statement of legislative history on Division C be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

DIVISION C: STATEMENT OF LEGISLATIVE HISTORY

Division C shall be considered as the enactment of the Conference Report (Rept. 104-

828) on H.R. 2202, the Illegal Immigration Reform and Immigrant Responsibility Act of 1996, with certain modifications to Title V of the Conference Report.

The legislative history of Division C shall be considered to include the Joint Explanatory Statement of the Committee of Conference in Report 104-828, as well as the reports of the Committees on the Judiciary, Agriculture, and Economic and Educational Opportunities of the House of Representatives on H.R. 2202 (Rept. 104-469, Parts I, II, and III), and the report of the Committee on the Judiciary of the Senate on S. 1664 (Rept. 104-249).

The following records the disposition in Division C of the provisions in Title V of the Conference Report. (The remaining Titles of the Conference Report have not been modified.) Technical and conforming amendments are not noted.

Section 500: Strike.

Section 501: Modify to amend section 431 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (Public Law 104-193) to insert the provisions in section 501(c)(2) of the Conference Report relating to an exception to ineligibility for benefits for certain battered aliens. Strike all other provisions of section 501.

Section 502: Modify to authorize States to establish pilot programs, pursuant to regulations promulgated by the Attorney General. Under the pilot programs, States may deny drivers' licenses to illegal aliens and otherwise determine the viability, advisability, and cost effectiveness of denying driver's licenses to aliens unlawfully in the United States.

Section 503: Strike.

Section 504: Redesignate as section 503 and modify to include only amendments to section 202 of the Social Security Act, and new effective date. Strike all other provisions.

Section 505: Redesignate as section 504 and modify to amend section 432(a) of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 to provide that the Attorney General shall establish a procedure for persons applying for public benefits to provide proof of citizenship. Strike all other provisions.

Section 506: Strike.

Section 507: Redesignate as section 505.

Section 508: Redesignate as section 506 and modify. Strike subsection (a) and modify requirements in subsection (b) regarding Report of the Comptroller General.

Section 509: Redesignate as section 507.

Section 510: Redesignate as section 508. Modify subsection (a) and redesignate as an amendment to section 432 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. Strike subsection (b).

Section 511: Redesignate as section 509. Modify to change references to "eligible aliens" to "qualified aliens" and make other changes in terminology.

Section 531: No change.

Section 532: Strike.

Section 551: Modify to reduce sponsor income requirement to 125 percent of poverty level. Strike subsection (e) of Immigration and Nationality Act (INA) section 213A as added by this section. Make other changes to conform INA section 213A as added by this section to similar provision enacted in the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. Strike subsection (c).

Section 552: Modify to amend section 421 of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 to include the provisions in section 552(d)(1) and 552(f). Strike all other provisions.

Section 553: Strike.

Section 554: Redesignate as section 553.

Section 561: No change.

Section 562: Strike.

Section 563: Redesignate as section 562.

Section 564: Redesignate as section 563.

Section 565: Redesignate as section 564.

Section 566: Redesignate as section 565 and modify to strike (4).

Sections 571 through 576: Strike and insert sections 221 through 227 of the Senate amendment to H.R. 2202, as modified.

Section 591: No change.

Section 592: Strike.

Section 593: Redesignate as section 592.

Section 594: Redesignate as section 593.

Section 595: Redesignate as section 594.

A CAREER IN POLITICS

Mr. SIMPSON. Mr. President, I will speak a bit about the fact that this will be my last opportunity to be on this floor. Indeed, it has been a rich and wonderful experience.

There are several corollaries that I could share with those who come after me with regard to legislating. One is that legislating is very dry work, if done properly. It is not about sound bites. It is not about press conferences. It is called hard work—doing your homework, doing the hearings, sitting at the hearings, getting involved in the floor debate, the conference committee, and the all-night sessions. That is what it is. And there are many who do it well.

The occupant of the Chair is a classic example of a legislator—a true legislator; a right down-in-the-trench legislator, and he knows the rules of the game to help get the work done. And no one is more skilled than that.

There is another one as skilled—perhaps more. And I think the Senator in the chair would admit that it is Senator ROBERT BYRD of West Virginia who has become a very delightful friend. I wish that all here could get to know him—a most extraordinary Renaissance type of legislator; a soaring and extraordinary person who knows his craft. And all of us would admit that without any possible exception.

So to ROBERT BYRD, my thanks because he "trained me up." He taught me so much. And when I was a ram-bunctious, new assistant majority leader, he took me under his wing. One night I remember he was on the other side of a rather wrenching all-night session. And I was hunting for ways out. I said, "ROBERT, how do I get out of this?" He said, "Now, sit down, ALAN."

I shall relate to you some things that later will be discerned where they may have come from where you will be unable to identify the source.

Then he told me how to extricate myself. I did it in a way which, obviously, was deferential and pleasing to him, and certainly to me it "saved my bacon," would be the phrase.

I have not forgotten that. I would never forget those things.

So it has been a great joy to serve with him.

Then, of course, my dear colleague, CRAIG THOMAS. We didn't come here together but we grew up together. We

were boyhood chums in Cody, WY. Imagine the pleasure of serving in a legislature with someone you knew from the fifth year of life; watch him come here, and serve with him. He is a wonderful man; a great, great friend; and his wife, Susan.

They will now take the role of senior Senator from Wyoming.

So that is a part of the swan song. Those other corollaries of legislating—I see there is stirring here. Whenever you are ready to proceed, why, just let me know, and I will, of course, defer to the process, having done that kind of work.

Several corollaries, the best of them. There was a great one. That is this: Everything here hangs by a thread. Do not forget that one. We all learn that one.

Another one is: Nothing ever dies. If it is not here this year, it will come back, like Lazarus from the dead, next year with a new shroud, a little tattered with more dirt clouds on it but literally will rise from the dead. Legislation never dies. Staff assures that. Staff is eternal. Legislating and legislators move on.

Another one is: Get a crumb when you can't get a loaf. If you have not learned that—you either learn to compromise or learn to cry yourself to sleep at night. That is the way that works. And then remember something, too, at least for Republicans, and that is Democrats do good work, too. I know that is a sick idea to some, but nevertheless it is true. And to my colleagues on the other side of the aisle, I say Republicans do good work, too.

I think the occupant of the chair will agree; I have never seen in my entire 31 years of legislating what I think is a very bad precedent, and that is a conference committee conferencing without the other side present. That cannot be done. And the sooner that stops, the better off this place will be. You cannot have a conference committee when you just have one party in the room. I have had it done to me, and I did not like it at all. I will not name the chairman involved, but I will never forget it; we just met and the hammer went down and said, "There is the report. You do not have to sign the conference committee report."

I said, "We haven't even talked about it. We don't know what it is."

"Well, we are in the majority. School's out."

So then we came back and we did that ourselves, and that is very unfortunate. I hope that does not happen again. It is not worthy of the legislative body. And maybe I was raised by the masters, but I have conferenced with people like Mo Udall, and JOHN DINGELL, and Peter Rodino, and Ron Mazzoli, who are wonderful people. You learn from them and you learn in a conference that the Democrats have ideas, too. They are often well worth hearing.

I note the presence of the assistant leader, and I believe there is some pa-

pers to move. I will defer if the Senator wishes to move those or take another 5 minutes and conclude.

Mr. NICKLES. Go ahead.

Mr. SIMPSON. Having, as I said, done that work also.

So I would say that it has been a great run for me to have served with Malcolm Wallop, a wonderful man, who was our defense expert in this body. Dick Cheney, how can you say any more about that man? A great old friend who served Wyoming with great distinction. CRAIG THOMAS, BARBARA CUBIN in the House. There have been some great honors, great friends, great adventures.

Ten years of serving with Bob Dole was a remarkable honor and privilege. What a great man he is. There isn't a person in this body who has ever worked with him who would not know that. And then, of course, the special class of 1978, many of them still here and soon to go. Ones who are still here: BILL BRADLEY, THAD COCHRAN, BILL COHEN, JIM EXON, HOWELL HEFLIN, NANCY KASSEBAUM, CARL LEVIN, LARRY PRESSLER, DAVE PRYOR, JOHN WARNER. We all came here together. Many of us will leave together. And they have been the dearest of friends, very special people.

I have been blessed with a wonderful staff: Don Hardy, my chief of staff, whom I have known since he was 14 years old. He was a spirited man then, spirited boy; a spirited colt makes the best horse. I saw great potential in him, and he met every bit of it; Joe Ratliff, my first campaign manager, my first AA; Chuck Blahous, who will go on now to serve with Senator CRAIG, who is just everything. There is not a thing he can't do—anything, marvelous; Tad Segal, my able press person; Tote Turner and Brad Westby, who sit at the front office and take all the abuse that some rugged old people can give like "Where is that big, skinny rascal?" I want to tack him up on the wall.

"Yes, sir. How are you today? And I hear you."

And Evora Williams and Carroll Wood and Margaret Carroll who were here with Cliff Hansen, Senator Cliff Hansen for nearly 12 years and with me for 18, so they have invested 30 years of their lives in representing Wyoming people; and Laurie Rosen, my scheduler who controls my life in a gentle, bright way; and Don Hardy, the Veterans' Affairs Committee, more than a chief counsel, a lovely friend; Dick Day. I related I brought him here to do immigration work: "Come on out here; I need somebody who cares about me. I'm going into the tank where I will be called everything."

Well, that was true. I was called everything. And Dick Day met every test—every test, every friendship demand; Scott Northrop, his patience in ferrying me around from place to place and also very able legislative assistant in his own right.

I could go on. And you are thinking, "He is going to." Diane Rodekohr, my

coordinator in Wyoming, there is nothing like her—absolutely splendid, efficient, tactical, and so precise, so good; Robin Bailey from the beginning almost, 14 years, handles all my Academy appoints, does the grunt work and tough stuff; Lyn Shanaghy in Jackson and her husband, Joe, very wonderful people; Karen McCreery in Cody. I hope I will see much more of her, and I will, because in my other life to come she will be right there at my side. And she has been at my side all these years.

I could go on. Cherie Burd, Olivia Haag. I ask unanimous consent to have printed in the RECORD the list of the people who served with me. I will enter that into the RECORD without any further information other than that because I cannot take much more time of the body.

There being no objection, the list was ordered to be printed in the RECORD, as follows:

Robin Bailey, David Balland, Chuck Blahous, Cherie Burd, Paul Burgess, Chad Calvert, Margaret Carroll, Dick Day, Dennis G. Doherty, Rosalie L. Ducosin, Demerie Edington, Kate Edmands, Tammy Farmer, Jodi Geis, Olivia Haag, Don Hardy, Tom Harvey, Ron Hindle, Becket Hinkleley, Allison Johnston, and John Knepper.

Karin Leishman, Karin L. McCarthy, Karin McCreery, Scott Northrop, Ron Niesing, Jim Nyberg, Linda H. Reamy, Diane (Dee) Rodekohr, Laurie Rosen, Tad Segal, Trudy Settles, Lyn Shanaghy, Elizabeth Shaw, Chris Spear, Vivian Stokes, Sandra Green Swirski, Stephanie Sword, Dawn Taylor, Dat P. Tran, William F. Tuerk, Tote Turner, Mark VanKoeveering, Brad Westby, Evora Williams, Carroll Wood, Chip Wood, and Charles "Chris" Yoder.

Mr. SIMPSON. And a supportive spouse. Anyone in this line of work that does not have a supportive spouse is in for anguish. I have had a most remarkable woman at my side for 42 years. And as she said to me one day in a spirit of the campaign, she said, "Wait a minute. Don't give me that. I'm a volunteer in this outfit." I remember that very well.

But let me tell you, this is a consuming exercise and the sooner we learn that we are not partisans, we are not Democrat and Republican; we are colleagues in the U.S. Senate, the better. I learned it fast because I was the ranking junior Republican to TED KENNEDY, Al Cranston and Gary Hart when I came, and all three of them were running for President. I said, "You run for President and I won't embarrass you, but let's not have any of this stuff," and never did. It was a tremendous experience.

So I will now be going on to Harvard to teach. Yes, I know that is shocking to some but quite stimulating to others. Some even fell out of the gallery on that. Going to Harvard to teach. I will be at the Kennedy School of Government, to be a visiting professor there, the Lombard chair, after preparing my syllabus, whatever that is. And I shall teach, and the teaching will be the course called "Creative Legislation, Congress and the Press." So you might imagine I will have a delightful experience in that.

And then, of course, a book has been finished. That has a unique title. The title of that book is "In the Old Gazoo: Observations From a Lifetime of Scrapping with the Press." And that book, of course, will be a remarkable document and certainly I will at least sell 50 copies because I shall assign it to my class. And so that will be at least—now, let us see, the royalty on that.

Well, there is no question about where we are headed here. So enough. The legacy that I have with Social Security is going to go on to JUDD GREGG, wonderful, picking it right up where I left off. The legacy of immigration will go on to JOHN KYL and DIANNE FEINSTEIN, and that is spirited and I am pleased. The legacy of the Veterans' Affairs Committee will go to ARLEN SPECTER and JAY ROCKEFELLER, and they are both dedicated, passionate people about veterans. In fact, almost too much so. That is why we will have some further discussions together on that.

But, I intend to work with young people. I intend to get involved with the Third Millennium. These are not antisenior people. These are young people. If people between 18 and 45 cannot figure out what is going to happen to them when they are 65, they will be picking grit with the chickens. We are going to work with them, we are going to talk about the entitlements and Social Security and Medicare.

I commend the leaders I have worked with, Senator NICKLES, TED STEVENS, Howard Baker, ROBERT BYRD, Al Cranston, WENDELL FORD, George Mitchell, TOM DASCHLE, TRENT LOTT—doing a tremendous job. I am very proud of him.

And particularly to the Wyoming people who allowed me to do this in my own way for 18 years—in my own unique way, however that is defined. But, to me it has been a true honor to represent this proud people of Wyoming, my native land, who are opinionated, thoughtful, articulate, and well read; who really let you know how they feel and don't mince words, and that is the way we do it out in the land of high altitude and low multitude.

Someone asked me, what would be the epitaph you would like at the end of public life? It did not take me long to think of the answer. The answer is, "You would have wanted him on your side." It has been a great run.

God bless you all.

Mr. President, it is very important that I relate the great pride I have in the fact that my father served in this U.S. Senate and what a sheer privilege and honor it has been to come here after him. He served here from 1962 to 1966 and retired because of arthritis and Parkinson's disease, and he lived to be 95. So I want to say that to carry on his legacy has been a moving thing. And as the passing parade of life goes on, in 18 years here, I want to recognize Bill, Colin, Susan, who are wonderful, dear, splendid people, all Ann's friends

and my friends—our children. Since I came here, Bill has married Debbie, and we could not have found one like that for him. They have given us two grandchildren in the passing years, Beth and Eric—just dazzlers, both of them. And then Susan is married to a wonderful man named John Gallagher. Again, if you could go shopping for those in-laws, sons-in-laws and daughters-in-law, those are two you would pick—Debbie and John. Colin is not linked up with anyone as yet. But he has had a great deal of hot pursuit over the years, in my time here. He is a wonderful, splendid man, the middle son.

So my parents are, too, joined now and gone since I came here. I close with three things my parents taught me that I leave with you.

No. 1, my mother said, "Humor is the universal solvent against the abrasive elements of life." It is, and you need it here.

No. 2 is our line of work, and Edmund Burke said it best. Listen to it:

Those who would carry the great public schemes must be proof against the most fatiguing delays, the most mortifying disappointments, the most shocking insults, and the worse of all—the presumptuous judgment of the ignorant beyond their design.

That is our work. That is what we do. But in the combat of the day, the best one of all, if you are doing anything, you are making enemies. If you are doing nothing, or just want to be loved, get into another line of work, because here it is, all in this little couplet:

You have no enemies, you say? My friend, your boast is poor. For anyone who has entered the fray of duty, where the brave endure, must have made foes. If he has none, small is the work that he has done; he has never cast a cup from perjured lips, he has never struck a trailer on the hip, never turned a wrong to right, or beat a coward in a fight.

I have lived that one. I commend it to you. Finally, on my wall in leather—appropriately, because leather is supple and tough—is this phrase:

Press on. Nothing in the world can take the place of persistence. Talent will not; nothing is more common than unsuccessful men with talent. Genius will not; unrewarded genius is almost a proverb. Education will not; the world is full of educated derelicts. Persistence and determination alone are omnipotent.

I commend that to my colleagues. I thank the Chair.

The PRESIDING OFFICER. The Senator from Oklahoma.

Mr. NICKLES. Mr. President, I wish to congratulate the very distinguished senior Senator from Wyoming. I will say, for one who has been in combat with my colleague from Wyoming, I would always say that I want him on my side. I look forward to reading his books.

You might note, you will have at least 51 copies I know you will be enriched by the royalties of. We have all been enriched by your humor and participation in this body, one of the most colorful Members, one of the most hu-

morous Members, one of the most dedicated Members, I think, to serve in the Senate—and with courage too, taking on little issues, tough issues, like entitlements and Social Security and so on.

I just compliment my colleague from Wyoming, and I can speak on behalf of all my colleagues, we certainly value his contributions to this body and to our country. We wish you and your lovely bride, Ann, all the best in the future.

Mr. SIMPSON. That is very nice. Thank you.

Mr. NICKLES. Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from South Dakota.

Mr. PRESSLER. Mr. President, I want to join the tribute to AL SIMPSON, the Senator from Wyoming. I came here with him and there is almost nobody I admire more than AL SIMPSON. I enjoyed that speech very much. I wish I could be in your class at Harvard. I think that would be fun. But stay within the subject matter.

Mr. SIMPSON. Buy the book.

THE FEDERAL AVIATION AUTHORIZATION BILL

Mr. PRESSLER. Mr. President, as chairman of the conference on H.R. 3539, the Federal Aviation Authorization Act of 1996, I rise to urge my colleagues to permit the Senate to immediately proceed to consideration of the conference report for this critically important legislation. H.R. 3539 is a bipartisan, omnibus aviation bill which reauthorizes the Airport Improvement Program [AIP], reforms the Federal Aviation Administration, improves aviation safety and security, and provides long overdue assistance to the families of victims of aviation disasters.

Mr. President, it is absolutely imperative that the Senate approves this conference report before we adjourn and that the President signs the report. Yesterday, the House met its responsibility to the American traveling public by passing this legislation. If the Senate fails to approve this excellent legislation which represents another significant legislative accomplishment for this body, we will have failed to meet our responsibility to the American traveling public. For example, if we do not approve this report, airports across the country will not receive Federal funding which is vital for safety-related repairs and other improvements.

If we fail to pass this report, the Senate will have neglected our responsibility to ensure the United States maintains the safest and most secure aviation system in the world. For example, the conference report implements many of the aviation security recommendations made by the White House Commission on Aviation Safety and Security earlier this month.

Mr. President, there are dozens of important provisions in this legislation,